

Rec'd 7/6/00

REVIEW OF THE OPERATION OF THE CAP
RESPONSE SHEET FOR COMMENTS ON DRAFT REPORT

The March 2000 draft report on the **Review of the Operation of the Cap** by the Cap Project Board to the Murray-Darling Basin Ministerial Council is now available for public comment. Comments on the draft report are due by **10 July 2000**.

If you wish, you may use this form to tell us what you think about the position of the Cap Project Board in their report on the Review of the Operation of the Cap. If there is insufficient space on the form, you may add additional sheets or write a separate submission.



The draft report, and further copies of this response sheet, are available from the Murray-Darling Basin Commission and from the Commission's web site:

www.mdbc.gov.au

The draft report will be modified to reflect comments received and a final report on the Review of the Operation of the Cap will be presented to Ministerial Council Meeting 29 in August 2000.

Those who provide comments will receive a copy of the final Report once it has been approved by the Ministerial Council.

COMMENTS BY: *BILL WELLS*

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DATE: *3RD JUNE 2000*

The deadline for comment is **10 July 2000**.

Comments (by e-mail if possible – this response sheet is available electronically on the Commission's web site) should be directed to:

- Review of the Operation of the Cap
Murray-Darling Basin Commission
GPO Box 409
CANBERRA ACT 2601
- Attn: Dr Tony McLeod, Project Manager
Tel: 02 6279 0144
Fax: 02 6230 7579
Email: tony.mcleod@mdbc.gov.au
- or your local member of the Community Advisory Committee (CAC). Those comments made via the CAC that are received prior to **Friday 16 June 2000** will be considered at CAC Meeting 24 – 27 June 2000.

	Cap Project Board Position	Comment
Ecological Sustainability of Rivers	<p>The Project Board has concluded that the Cap has been an essential first step in providing for the environmental sustainability of the river system of the Basin. Without the Cap, there would have been a significantly increased risk that the environmental degradation of the river system of the Murray-Darling Basin would have been worse.</p>	<p style="text-align: center;">✓ YES</p>
	<p>However, the Project Board has concluded that there is no certainty that the Cap on diversions at its current level represents a sustainable level of diversions – the level at which it is set being that which existed at the time when it was decided to introduce a Cap. Further, the Project Board recommends that as better information informs our management of the Basin's resources, the level at which the Cap is set should continue to be refined to reflect our increased understanding. It is likely that such refinements may lead to the lowering of the level of the Cap in some valleys. Indeed, some jurisdictions have already increased the environment's share, via access restrictions in addition to that required by the Cap, as part of their longer-term direction of improved water management.</p>	<p><i>A more responsive system of Adaptive Management is needed. After 5 years operation we should be able to get indications whether further lowering of cap is necessary. Adopt a set of key indicators with a weighted score to achieve a % change each season.</i></p>

	Cap Project Board Position	Comment
Economic and Social Impacts	The Project Board considers that there is compelling evidence that the Cap has already delivered significant economic and social benefits to the Basin community and that the net benefit will increase over time.	<p style="text-align: center;">✓</p> <p style="text-align: center;">LONG TERM</p> <p style="text-align: center;">WILL NEED ADJUSTMENT</p> <p style="text-align: center;">AS DATA ON ENV. FLOWS IS FORTHCOMING</p>
	The results of research conducted for the Review make it clear that, in the absence of the Cap, the erosion of security of supply for irrigators and other users would have been significant. These analyses were performed on several systems across the Basin reflecting diverse agricultural practices and climatic conditions.	<p style="text-align: center;">✓</p>
	Through guaranteeing security of water supply at the valley level, the Project Board views the Cap as having provided a more certain climate for long-term investment and development, particularly in high value agriculture and value adding processing, as well as providing benefits to the environment.	<p style="text-align: center;">✓</p>
	The Project Board considers that the Cap has provided a mechanism for restraining, in an orderly fashion, growth in diversions while enabling economic development to proceed.	<p style="text-align: center;">SOME RELATIONSHIP NEEDED TO LANDUSE - LAND CAPABILITY</p> <p style="text-align: center;">STILL UNSUITABLE IRRIGATION DEVELOPMENT + PRACTICES OCCURRING</p>
	The Project Board recognises that this strong positive conclusion will not be the perception of every stakeholder in the Basin. However, the Project Board concludes that the overall benefit of the Cap, especially from ensuring security of supply at a valley level and providing an environment within which water trading and related reforms could be developed, has been a positive one.	<p style="text-align: center;">The majority of people agree.</p>

	Cap Project Board Position	Comment
Equity	<p>The Project Board identified several equity issues (notably Cap arrangements for Queensland and the ACT) of longstanding duration that require urgent resolution. In addition there are several more recently identified equity issues (floodplain and overland flows and diversions, farm dams and tree plantations) also requiring attention. The effective management of these issues will necessitate a total catchment management approach to water management that embraces both surface and groundwater resources.</p>	<p>THE REVIEW SHOULD LINK ANY FURTHER CAP ARRANGEMENTS TO SUSTAINABLE LANDUSE PROMOTE A LANDUSE CODE OF PRACTICE WITH LANDHOLDER PARTICIPATION THAT WILL SET GUIDELINES FOR SUSTAINABLE WATER USE & ALIGN LICENCES TO THIS</p>
	<p>The Project Board focused on equity issues arising from the implementation of the Cap between jurisdictions and between river valleys within States. In several cases, the submissions received by the Review of the Operation of the Cap raised equity issues that are about the details of implementation within valleys which are outside the jurisdiction of the Murray-Darling Basin Commission and Ministerial Council processes. The vast majority of such issues related to the recognition of licensed entitlement versus history of use, specifically in New South Wales (the "sleeper/dozer" issue). Such issues need to be dealt with by the particular jurisdiction concerned. In order that all submissions receive appropriate attention, these submissions and that of the CAC have been referred to the appropriate Government for consideration and reply.</p>	<p>MDBC NEEDS TO LEAD ON THIS SLEEPERS + DOZERS NEED AN ACTIVATION PERIOD STIPULATED AFTER THAT THEY SHOULD BE PUT ON THE MARKET FOR USE THEY TEND TO DISTORT WATER MARKET WHEN NOT USED</p>

	Cap Project Board Position	Comment
Implementation and Compliance	<p>The work of the Independent Audit Group (IAG) on the ongoing implementation of the Cap and compliance of actual diversions with Cap target diversions has provided a clear direction for the finalisation of the implementation phase of the Cap. The Project Board generally supports the IAG recommendations.</p>	<p><i>N.S.W Performance Poor should be penalised for exceeding cap.</i></p>
	<p>Significantly, effective compliance tools (computer simulation models used to determine Cap target diversions) have not yet been developed and the Project Board recommends that a high priority be given to the finalisation of these models.</p>	<p><i>YES ✓</i></p>
	<p>The Review has found that Victoria and South Australia have complied with the Cap, while Queensland and ACT are yet to complete the establishment of their respective Caps. Nevertheless, it is apparent that in Queensland there has been significant growth in storage which will impact on the water available for alternative consumptive and environmental uses. In New South Wales, the Cap has been breached in the Barwon-Darling system, with other valleys being within Cap limits.</p>	<p><i>Lower cap if a state exceeds quota in previous year</i></p> <p><i>NSW as above</i></p>

Schedule F to the Murray-Darling Basin Agreement	Cap Project Board Position	Comment
	<p>The most important challenge in Cap implementation is to finalise the arrangements under "Schedule F – Cap on Diversions" to the <i>Murray-Darling Basin Agreement</i>. This schedule is the primary tool for defining Cap arrangements especially those concerned with assessing compliance and its consequences.</p>	<p><i>A well publicised deterrent should be in place to avoid breaches previously mentioned.</i></p>
	<p>With the intent of improving the operation of the Cap through the development of fair and meaningful compliance arrangements, the Project Board invites comments on the following modifications to Schedule F which have been recommended by the IAG:</p>	
	<ul style="list-style-type: none"> • Removal of references to end-of-valley flows as a method for Cap compliance. 	<p>✓</p>
<ul style="list-style-type: none"> • Arrangements for remedial actions in the case of Cap exceedence. The recommendation of the IAG is that States be required "to ensure that cumulative diversions are brought back into balance with the cap". 	<p>✓</p>	
<ul style="list-style-type: none"> • re-setting the commencement date for accounting for diversions under the Cap to start with the 2000/01 water year. 	<p>?</p>	

	Cap Project Board Position	Comment
Sustainable Rivers Audit	<p>With the implementation of the Cap nearing completion in most jurisdictions, there is now the opportunity to take the "next step" and to consider the environmental outcomes of the Cap from a whole of Basin perspective. The Project Board supports the introduction of a regular Sustainable Rivers Audit which would cast the Cap as an input to Basin health, rather than an outcome in itself. Whereas the Cap is seen as the first step towards achieving the longer-term objective of the <i>Initiative</i>, a Sustainable Rivers Audit can be viewed as the next step in the process of achieving this objective.</p>	<p style="text-align: center;">✓ Some urgency on this</p>

	Cap Project Board Position	Comment
Any Other Issues	<p>Are there any other issues raised in the draft report that you wish to comment upon?</p>	<p>IF THE MDBC IS GOING TO CONTROL THE AMOUNT OF WATER USED IN MURRAY DARLING SYSTEM, THERE IS ALSO A NEED TO ENSURE IT IS USED IN A SUSTAINABLE WAY (SEE PREVIOUS COMMENTS) LANDUSE CODE OF PRACTICE</p>